## Cuyahoga County Board of Control County Administration Building, 4<sup>th</sup> Floor October 1, 2012 11:00 A.M.

- 1. Call to Order
- 2. Review and Approve Minutes
- 3. Public Comment
- 4. Tabled Items Returned for Review
- 5. New Items for Review

Item	Requestor	Description	Board Action
BC2012-	Public Safety	Witness/Victim, recommending an award on RQ24802	
276	and Justice	and enter into a contract with Domestic Violence & Child	
	Services	Advocacy Center in the amount not-to-exceed	
		\$253,911.64 for Direct services for the Ujima Project for	
		the period 10/1/2012 - 9/30/2013.	
			Approve
		Funding Source: 100% U.S. Department of Justice Grant Funds	Disapprove Hold
DC2042	Danastona		noid
BC2012-	Department	submitting a contract with YMCA of Greater Cleveland in	
277	of Health and	the amount not-to-exceed \$125,000.00 for Transitional	
	Human	Housing and Case Management services for the period	
	Services	9/1/2012 - 2/28/2013.	
			Approve
		Funding Source: 100% Health and Human Service Levy	Disapprove
		Funds	Hold
BC2012-	Department	Community Initiatives Division/Office of Early	
278	of Health and	Childhood, submitting a contract with Educational Service	
	Human	Center of Cuyahoga County in the amount not-to-exceed	
	Services	\$169,152.00 for the Positively Moms Initiative for the	
		period 8/1/2012 - 7/31/2013.	
			Approve
		Funding Source: 100% William J. and Dorothy K. O'Neill	Disapprove
		Foundation Grant Funds	Hold

## 6. Exemptions

Item	Requestor	Description	Board Action
BC2012-	Department	Division of Children and Family Services,	
279	of Health and	submitting approval of an alternative procurement	
	Human	process and an exemption from aggregation of Contracts	
	Services	with various providers for various services, which will	
		result in amendments to Tapestry System of Care	
		Memoranda of Understanding.	
		1. Description of Supplies or Services (If contract	
		amendment, please identify contract time period and/or	
		scope change)	
		Cuyahoga County Division of Children and Family Services	

(DCFS) operates the Cuyahoga Tapestry System of Care Provider Services Network (PSN). The PSN is made up of community providers that deliver needed wraparound services to Tapestry children and families suffering from social and/or behavioral issues based on a comprehensive "fee-for-service" approach. Families and Wraparound Coordinators are able to access PSN providers and their services as part of the individualized wraparound plan tied to a child and family's needs. A range of services are available through the PSN including, but not limited to: mentoring, respite, camp, transportation, art & music classes, tutoring, etc.

DCFS is requesting to continue operating the PSN through 2014 with this proposal.

## 2. Estimated Dollar Value and Funding Source(s)

The total dollar amount allocated for this service is \$500,000 for multiple MOUs

## 3. Rationale Supporting the Use of the Selected Procurement Method

DCFS is requesting an alternative procurement method for vendors in Tapestry's PSN. Given the wide variety of services needed the PSN (e.g. mentoring, transportation, counseling, dance lessons, art classes, camp) and the individualized needs of our clients, a competitive bid process or RFP process for 'wraparound services' is not a proficient procurement method. This proposal requires perspective providers complete a comprehensive application with services proposed for Tapestry's PSN. This application will be made available for public response via the County's website. Advertising will occur for one week. Applications require all necessary documentation including comprehensive program description(s), Bureau of Crimina 1 Investigation (BCI) information, insurances, etc. A thorough internal review is conducted of fiscal, clinical and services provided. Tapestry develops service descriptions, standards for all services, and the unit rate.. Community agencies are invited to apply to provide services based on their area of expertise and are re-evaluated throughout the course of the year.

Vendors will enter their invoices into Synthesis by the 15th of each month. After which time DCFS will verify the amount and services provided to proceed with the standard County fiscal procedures for remitting payments.

		4. What other available options and/or vendors were	
		evaluated? If none, include the reasons why.	
		All vendors submitting complete applications will be	
		considered. Applicants must show proof of operating a	
		business in good standing with the proposed services for	
		the previous 12 months. Potential vendors will be	
		evaluated on demonstrated effectiveness to provide	
		quality services in a timely manner. All vendors will be	
		expected to respond to referrals for services within 24	
		hours and be able to work non-traditional and on-call	
		hours, and able to document that current staffing level is	
		sufficient to meet the needs of the proposed services.	
		sufficient to meet the needs of the proposed services.	
		5. What ultimately led you to this product or service?	
		Why was the recommended vendor selected?	
		Wraparound is a definable planning process that results	
		in a unique set of community services and natural	
		supports that are individualized for a child and family to	
		achieve a positive set of outcomes. Wraparound is	
		proven effective in preventing out of home placements	
		using a community based service delivery model that is	
		cost effective and administratively efficient. Tapestry's	
		PSN is necessary in order to implement fidelity	
		wraparound in Cuyahoga County. Wraparound child and	
		family teams MUST have flexible approaches and funding.	
		6. Provide an explanation of unacceptable delays in	
		fulfilling the County's need that would be incurred if	
		award was made through a competitive bid.	
		This process will be advertised and vendors will be	
		considered. It is the purpose of the Cuyahoga County	
		Division of Children and Family Services is to assure that	
		children at risk of abuse or neglect are protected and	
		nurtured within a family and with the support of the	
		community.	
		7. Describe what future plans, if any, the County can	
		take to permit competition before any subsequent	
		· · · · · · · · · · · · · · · · · · ·	
		purchases of the required supplies or services.	
		This proposal aligns with the County's recommendation	A n
		for procuring services via an alternative method as well as	Approve
		providing an open application process.	Disapprove
BC2012-	Executive's	Proposes a Request for Responses (RFR) alternative	Hold
280	Office	procurement process that will identify multiple Pay for	
		Success contract applications.	
		Description of Supplies or Services (If contract	
<u></u>		T. Description of Supplies of Services (il contract	

# amendment, please identify contract time period and/or scope change)

Pay for Success Contracting is an application of Social Innovation Financing, which describes a category of innovative approaches to help governments to tap into previously inaccessible funding streams that support the achievement of positive, measurable social outcomes. As envisioned in Cuyahoga, the Pay for Success model offers a financing solution for preventative social services.

The County will enter a Pay for Success contract with one or more projects that demonstrate the feasibility and viability of Social Innovation Financing for providing positive outcomes in preventative programs.

Cuyahoga County's goals in this effort are to:

- prevent the reoccurrence or worsening of social problems, thereby improving the lives of residents
- identify best practice/evidence informed human services that have been proven to address the needs of County residents
- leverage funds to enable the providers of these services to bring the services to scale, spreading their reach countywide
- assess whether performance-based contracts are a feasible way to share risk between the county, private investors and service providers and whether performance-based service delivery using data measurement and analysis can be a cost-effective and efficient way in improving the outcomes of county investments
- show whether county investments in specific programs create cashable fiscal savings or increased revenues for the county or other levels of government, and the extent to which those savings are sufficient to pay for the programs themselves
- 2. Estimated Dollar Value and Funding Source(s) including percentage breakdown (If amendment, please enter original contracted amount and additional amount, if any)

#### NA

# 3. Rationale Supporting the Use of the Selected Procurement Method

This Request for Responses will focus on the development of multiple Pay for Success projects. The

purpose of the procurement will be to identify the work areas and partners to the County. Potential projects will be formed around these areas and the resulting partnership. With the completion of this procurement, the County and its partners will propose the projects to local and national funders interested in Social Innovation Financing. Projects will not be finalized until financing has been secured.

The finalized projects will then be presented to the County Executive and Council for approval. Ultimately, the County will enter into contracts to purchase a specific set of social outcomes from intermediaries and service providers.

## 4. What other available options and/or vendors were evaluated?

This RFR will launch the County's formal exploration of Pay for Success contracting and Social Innovation Financing. These innovations in human service management and financing are being piloted by the State of Massachusetts, New York City, and the government of United Kingdom to tap larger pools of resources for the purpose of bringing locally proven, evidence based interventions to scale

There is no way to use competitive bidding or a RFP for this project as the County has not yet identified the project area or cost. These cannot be confirmed until the proposed project is linked to an investor or funder.

Through this RFR, potential vendors will identify which Pay for Success role(s) the entity is interested in fulfilling as well as describe the proposed model for service delivery, including intended target population, which services would be delivered and where the services would be delivered. This RFR will allow for a single organization to play the role of both investor and intermediary, or both intermediary and service provider

# 5. What ultimately led you to this product or service? Why was the recommended vendor selected?

The County has not identified vendors or service providers. Potential service providers and project intermediaries will propose projects for consideration through this RFR.

The potential benefits of the Pay for Success model for

Cuyahoga County include:
Overcoming challenges of blending multi-party funds by
providing flexible investor funding which could be used
for integrated interventions for at-risk populations.
Creating incentives for social innovation, improved
outcomes, public sector cost savings, and efficiency gains.
Identifying effective preventative services that generate
cost savings to the government.
Providing a model for government investment in
preventative and innovative service delivery models that
shares some risks with third party funders.
In the long-term, the interventions that produce proven,
positive results and cost efficiencies through this RFR and
the Pay for Success model may be scaled-up and
replicated by the County and other partners.
6. Provide an explanation of unacceptable delays in
fulfilling the County's need that would be incurred if
award was made through a competitive bid.
This procurement process will be open for 45 days, so
ample time will be allowed for competition.
7. Describe what future plans, if any, the County can
take to permit competition before any subsequent
purchases of the required supplies or services.
Depending on the outcome of this pilot project, future

Pay for Success projects may be procured through

additional RFR processes or other competitive

Approve

Hold

Disapprove

- 7. Other Business
- 8. Public Comment
- 9. Adjournment

### **Minutes**

Cuyahoga County Board of Control County Administration Building, 4th Floor September 24, 2012 11:00 AM

1. Call to Order: The meeting was called to order at 11:03 A.M.

procurements.

Attendees: County Executive Edward FitzGerald

Councilman Michael J. Gallagher

Councilman Dale Miller Councilman Penel Jones, Jr. Fiscal Officer Wade Steen Director Bonnie Teeuwen

#### **Director Lenora Lockett**

- Review and Approve Minutes: Edward FitzGerald made a motion to approve, Dale Miller 2. seconded, the minutes were approved.
- 3. Public Comment: There was no public comment.
- 4. Tabled Items Returned for Review - There were no tabled items.
- 5. New Items for Review

### BC2012-271

Department of Development, recommending a loan in the amount not-to-exceed \$90,000.00 to Parago
Robotics, LLC, for a North Coast Opportunities Technology Fund Project, located at 27331 Tungsten
Road, Euclid; requesting authority for the Director to execute all documents required in connection wit
said loan.
Funding Source: 100% Western Reserve Fund
Ed FitzGerald made a motion to approve, Wade Steen seconded, the item was approved.
_XApprove
Disapprove
Hold
BC2012-272
Department of Health and Human Services/Division of Children and Family Services, submitting a
contract with Outcome Referrals Services, sole source, in the amount of \$450,000.00 for core outcome
referrals services, implementation, customization and consultant services for the period 10/1/2012 -
9/30/2014.
Funding Source: 100% Health & Human Services Levy Fund
Ed FitzGerald made a motion to approve, Pernel Jones, Jr. seconded, the item was approved.
_XApprove
Disapprove
Hold
BC2012-273
Department of Public Safety and Justice Services/Witness/Victim, recommending an award on RQ2310
and enter into a contract with Mental Health Services for Homeless Persons, Inc. in the amount not-to-
exceed \$299,150.00 for crisis intervention and assessment services for the Children Who Witness
Violence Program for the period 4/1/2012 - 12/31/2012. (Deputy Chief Approval No. DC2012-59 -
authority to seek proposals).
Funding Source: 100% Health & Human Services Levy Fund
Note: The item was amended to reflect the time period of 6/1/2012 - 12/31/2012
Ed FitzGerald made a motion to approve, Dale Miller seconded, the item was approved.
_XApprove
Disapprove Hold
11010

### BC2012-274

Department of Workforce Development In partnership with City of Cleveland as designated Local Workforce Investment Area No. 3, submitting a revenue generating agreement with Ohio Rehabilitation Services Commission in the amount of \$276,065.57 for provision of services to individuals with disabilities for the period 10/1/2012 - 9/30/2013.

Funding Source: 100% Health & Human Services Levy Fund  Ed FitzGerald made a motion to approve, Dale Miller seconded, the item was approved. ApproveDisapproveHold
BC2012-275
Juvenile Court, submitting an amendment to Contract No. CE1000723-02 with Applewood Centers Inc.
for the Multi-Systemic Therapy and Multi-Systemic Therapy - Problem Sexual Behavior Programs for the
period 7/1/2010 - 6/30/2012 to extend the time period to 6/30/2013 and for additional funds in the
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amount of \$410,472.00.
Funding Source: 100% by the State grant funds (RECLAIM Ohio).
Ed FitzGerald made a motion to approve, Dale Miller seconded, the item was approved.
_XApprove
Disapprove
Hold

- 6. Other Business None
- 7. Public Comment There was no public comment.
- 8. Adjournment Ed FitzGerald made a motion to adjourn, Dale Miller seconded, the meeting was adjourned at 11:15 A.M.

#### **New Items for Review**

## BC2012-276

Public Safety & Justice Services, Witness Victim Service Center submitting a contract with the Domestic Violence & Child Advocacy Center in the amount not-to-exceed \$253,911.64 for the Ujima Project for the period October 1, 2012 through September 30, 2013.

## A. Scope of Work Summary

1. Witness/Victim Service Center requesting approval of a contract with Domestic Violence & Child Advocacy Center in the amount not-to-exceed \$253,911.64. The anticipated start-completion dates are October 1, 2012 through September goals of the project are to (1) increase outreach to African American female victims of domestic violence, and to (2) provide specialized services rooted in African American cultural values that will increase engagement and ultimately improve outcomes and safety for victims of domestic violence.

30, 2013.

2. The primary

#### **B. Procurement**

1. Other than Full and Open Competition Justification approved 9/4/12 CPB 2012-800. This project is funded 100% by grant funds from the US Department of Justice.

### **C.** Contractor and Project Information

1. The address of the vendor is:

P.O. Box 5466

Cleveland, Ohio 44101

- 2. The CEO of the center is Linda Dooley Johanek.
- 3. The address and location of the services is kept confidential due to safety concerns for victims of

domestic violence. Residents county-wide are eligible for services and access them by calling a hotline.

### D. Project Status and Planning

1. The project is an occasional service that is provided when funding from US Department of Justice is available for such purposes.

#### E. Funding

- 1. The project is funded 100% by the United States Department of Justice, Violence Against Women Act, Grant to Encourage Arrest.
- 2. The schedule of payments is monthly upon receipt of invoice detailing units of service delivered.

#### BC2012-277

Novus Title:

Lead Department: Office of Health and Human Services, Office of Reentry Year: 2012-2013

Vendor Name: YMCA of Greater Cleveland

Contract Type: Service Contract

Project Title: Contract for Open Door Housing Program

Location of Project: 6001 Woodland Avenue, Ste. 703 (4th FL), Cleveland, Ohio 44104

RQ#: HS-12-25025

#### **Scope of Work Summary**

- 1. Office of Health and Human Services, Office of Reentry, requesting approval of a contract with YMCA of Greater Cleveland for the anticipated cost not to exceed \$125,000.00. the anticipated start-completion dates are 9/1/2012 2/28/2013.
- 2. The primary goals of the project are:
- · To provide transitional housing to formerly incarcerated men in CMHA housing units at the Stokes Mall facility
- · To provide comprehensive case management services to the individuals being provided transitional housing at Stokes Mall

**Procurement:** The proposed contract expects to receive an RFP exemption on 9/24/2012.

#### **Contractor and Project Information:**

The address of the vendor is YMCA of Greater Cleveland

2200 Prospect Avenue, Suite 900

Cleveland, OH 44115 Council District: 07

The owner of the contractor/vendor is: Glenn Haley

The address of the project is:

6001 Woodland Avenue, Ste. 703 (4<sup>th</sup> FL)

Cleveland, Ohio 44104 Council District: 07

#### **Project Status and Planning:**

- 1. The project is new to the county
- 2. The project has two (2) phases. The next step is to publish an RFP to provide the services for a three

- (3) year period beginning on 3/1/2013 at a cost of \$250,000.00 per year.
- 3. The project is on a critical action path, for otherwise the program would be forced to cease operation due to lack of funding.
- 4. The project's term has already begun. The reason there was a delay in this request is that funding for the project was previously provided by The Center for Families and Children through GCIRP (Greater Cleveland Integrated Reentry Program)—a pilot program that ended on July 31. The contract with YMCA ended on 8/31/12. It was imperative that there be no interruption in services.

#### **Funding:**

1. The project is funded 100% by the General Fund, Health and Human Services Levy 2. The schedule of payments is monthly by invoice.

#### BC2012-278

Title: Office of Early Childhood/Invest In Children 2012 Educational Service Center Contract Help Me Grow Positively Moms Initiative 5811 Canal Road, Valley View, Ohio 44125

#### A. Scope of Work Summary

- 1. Office of Early Childhood/Invest In Children is requesting approval of a Contract with Educational Service Center for the anticipated cost of \$169,152.00. The anticipated start-completion dates are (08/01/2012- 07/31/2013).
- 2. The primary goal of the project is: To reduce the incidence of negative family outcomes from, perinatal maternal distress.

#### **B. Procurement**

- 1. The procurement method for this project was grant application. The Educational Service Center is a governmental entity and is the fiscal agent for Help Me Grow. The total value of the contract is \$169,152.00.
- 3. The proposed contract received an exemption as a named vendor in the Grant Application to the O'Neill Foundation. The exemption was approved on 5/25/12. See Comments.

#### **C. Contractor and Project Information**

The address(es) of all vendors and/or contractors is:
 Educational Service Center
 Canal Road
 Valley View, Ohio 44125
 Council District (6)

Help Me Grow of Cuyahoga County 8111 Quincy Avenue #344 Cleveland, Ohio 44104 Council District (8)

2. The executive director for the contractor/vendor is Dr. Robert Mengerik-ESC and Melissa Manos-HMG

### D. Project Status and Planning

1. The project reoccurs annually.

## E. Funding

1. The project is funded 100% by grant dollars from the William J. and Dorothy K. O'Neill Foundation in the amount of  $$169,152.00\ 2$ . The schedule of payments is by invoice

## BC2012-279 through BC2012-280

See item detail above