



AGENDA
CUYAHOGA COUNTY PUBLIC SAFETY & JUSTICE AFFAIRS COMMITTEE MEETING
TUESDAY, APRIL 18, 2023
CUYAHOGA COUNTY ADMINISTRATIVE HEADQUARTERS
C. ELLEN CONNALLY COUNCIL CHAMBERS – 4TH FLOOR
1:00 PM

Committee Members:

Michael J. Gallagher, Chair – District 5
Yvonne M. Conwell, Vice Chair – District 7
Patrick Kelly – District 1
Sunny M. Simon – District 11
Scott Tuma – District 4

- 1. CALL TO ORDER**
- 2. ROLL CALL**
- 3. PUBLIC COMMENT**
- 4. APPROVAL OF MINUTES FROM THE MARCH 21, 2023 MEETING**
- 5. MATTERS REFERRED TO COMMITTEE**
 - a) O2023-0003: An Ordinance amending Section 202.07 of the Cuyahoga County Code to clarify the reporting of the County's Sheriff; and declaring the necessity that this Ordinance become immediately effective.
 - b) O2023-0005: An Ordinance renumbering Section 202.07 of the Cuyahoga County Code to 204.02 and to clarify the duties of the County Sheriff's Department and the County Sheriff; and declaring the necessity that this Ordinance become immediately effective.
- 6. MISCELLANEOUS BUSINESS**
- 7. ADJOURNMENT**

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***Council Chambers is equipped with a hearing assistance system. If needed, please see the Clerk to obtain a receiver.*



MINUTES

CUYAHOGA COUNTY PUBLIC SAFETY & JUSTICE AFFAIRS COMMITTEE MEETING
TUESDAY, MARCH 21, 2023
CUYAHOGA COUNTY ADMINISTRATIVE HEADQUARTERS
C. ELLEN CONNALLY COUNCIL CHAMBERS – 4TH FLOOR
1:00 PM

1. CALL TO ORDER

Chairman Gallagher called the meeting to order at 1:06 p.m.

2. ROLL CALL

Mr. Gallagher asked Deputy Clerk Carter to call the roll. Committee members Gallagher, Tuma, Kelly and Simon were in attendance and a quorum was determined. Committee member Conwell was in attendance shortly after the roll call was taken. Councilmembers Miller and Sweeney were also in attendance.

3. PUBLIC COMMENT

There were no public comments given.

4. APPROVAL OF MINUTES FROM THE FEBRUARY 21, 2023 MEETING

A motion was made by Mr. Tuma, seconded by Mr. Gallagher and approved by unanimous vote to approve the minutes from the February 21, 2023 meeting.

5. MATTERS REFERRED TO COMMITTEE

- a) O2023-0005: An Ordinance renumbering Section 202.07 of the Cuyahoga County Code to 204.02 and to clarify the duties of the County Sheriff's Department and the County Sheriff; and declaring the necessity that this Ordinance become immediately effective.

Mr. Kelly addressed the Committee regarding Ordinance No. O2023-0005. Discussion ensued.

Mr. Michael King, Special Counsel, addressed the Committee regarding Ordinance No. O2023-0005. Discussion ensued.

Committee members and Councilmembers asked questions of Mr. King pertaining to the item, which he answered accordingly.

There was no further legislative action taken on Ordinance No. O2023-0005.

6. MISCELLANEOUS BUSINESS

Mr. Joseph Greiner, Interim Sheriff, addressed the Committee regarding the Warrant Division, electronic monitoring and the County's partnership with the U.S. Marshals. Discussion ensued.

Committee members and Councilmembers asked questions of Sheriff Greiner pertaining to the item, which he answered accordingly.

7. ADJOURNMENT

With no further business to discuss, Chairman Gallagher adjourned the meeting at 2:00 p.m., without objection.

County Council of Cuyahoga County, Ohio

Ordinance No. O2023-0003

Sponsored by: Councilmember Sweeney	An Ordinance amending Section 202.07 of the Cuyahoga County Code to clarify the reporting of the County’s Sheriff; and declaring the necessity that this Ordinance become immediately effective.
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WHEREAS, Article V, Section 5.08 of the Cuyahoga County Charter provides that “all powers and duties now or hereafter vested in or imposed upon county sheriffs by general law shall be carried out by the appointed Sheriff;” and,

WHEREAS, O.R.C. § 311.07(A) provides that the general powers and duties of a county sheriff include, among others, the duty to preserve the public peace, and to execute warrants, writs and other process directed to the sheriff by any lawful and proper authorities of this state and of other states; and,

WHEREAS, O.R.C. § 341.01 provides that the county sheriff shall have charge of the county jail and all persons confined therein; and,

WHEREAS, Article III, Section 3.09(2) of the Cuyahoga County Charter provides Council with the power “to establish departments, and divisions and sections within departments, under the supervision of the County Executive, and such boards, agencies, commissions, and authorities, in addition to or as part of those provided for in this Charter, as the Council determines to be necessary for the efficient administration of the County;” and,

WHEREAS, in 2013, County Council passed O2013-0015 enacting Section 202.07 (“Sheriff’s Department”) of the Cuyahoga County Code, but did not update the language of the Cuyahoga County Code to reflect the amendments set forth in the 2019 Charter amendment; and

WHEREAS, the voters of Cuyahoga County, Ohio, overwhelming approved a Charter Amendment to the Cuyahoga County Charter in 2019 regarding the Cuyahoga County Sheriff; and

WHEREAS, the Charter Amendment in 2019 regarding the County Sheriff didn’t clearly define who the Sheriff directly reported to; and

WHEREAS, this ordinance is necessary in order to align the language in the Cuyahoga County Code with the County Charter to provide clarity regarding the duties and responsibilities of the Cuyahoga County Sheriff; and

WHEREAS, this Council finds it is necessary that this Ordinance become immediately effective to clarify the duties of the Cuyahoga County Sheriff.

NOW, THEREFORE, BE IT ENACTED BY THE COUNTY COUNCIL OF CUYAHOGA COUNTY, OHIO:

SECTION 1. Section 202.07 of the Cuyahoga County Code is hereby amended to read as follows:

Section 202.07: Sheriff and the Sheriff's Department

A. The Sheriff's Department is hereby established, and it shall be its own appointing authority pursuant to the relevant provisions of the Cuyahoga County Charter. **The Sheriff shall fulfill all obligations and duties vested in the Sheriff by the County Charter, the County Code and general law.**

B. The Sheriff shall report directly to the County Executive.

C. The Sheriff's Department shall be under the direction of the County Sheriff. The Sheriff's Department and its employees shall aid and assist the County Sheriff in carrying out the powers, duties, and responsibilities that are assigned to the Sheriff by the general law, the County Charter, and by County law. With the approval of the County Executive, the Sheriff shall employ and supervise such number of deputies, assistants, and employees as are reasonably necessary to carry out the Department's functions. All employees assigned to the County Sheriff are hereby assigned to the Sheriff's Department. Nothing in the Cuyahoga County Code is intended to limit the ability of the County Executive and the County Sheriff to abolish positions for the purpose of enhancing the efficiency of operations or for any other reason permitted by general law or County law.

D. The Sheriff's Department shall include, but is not limited to, the following divisions:

1. Division of Civil Court Orders whose responsibility shall be to carry out court orders.
2. Division of Corrections whose responsibility shall be the administration and operation of the Cuyahoga County Corrections Center;
3. Division of Law Enforcement whose responsibility shall be the law enforcement duties of county sheriffs.
4. Division of Protective Services whose responsibility shall be the provision of security services for county offices and buildings where the County Sheriff determines that such services should be provided using County personnel. Protective Services Officers shall be considered

County security personnel who are not law enforcement officers. The Sheriff shall determine the training necessary for the certification of Protective Services Officers. Such training shall, at a minimum, include satisfactory completion of programs that have been approved by the Ohio Peace Officer Training Commission designed to qualify persons for positions as security guards.

E. Authority to Carry Weapons:

1. Employees of the Sheriff's Department who are authorized to carry weapons pursuant to general law shall comply with all state and federal laws governing certification and re-certification necessary to carry weapons.
2. Where general law does not govern the certification and re-certification of employees to carry weapons, the following provisions shall apply:
 - a. The Sheriff may issue firearms, other intermediate weapons (e.g., pepper spray), and/or hard controls (e.g., handcuffs) to any employees in the Sheriff's Department who are specifically pre-authorized by the Sheriff and are designated in the Department's written policies and procedures. The Sheriff shall have the power to commission employees in the Sheriff's Department to carry firearms if the employee has successfully completed the firearms training and requalification programs that are required by law for Deputy Sheriffs. The Sheriff may permit employees to carry intermediate weapons and hard controls if the employee has successfully completed required training as determined by the Sheriff.
3. The Sheriff shall ensure that the Department's continuum of force policy applies to all employees who carry weapons. All employees who carry weapons shall properly secure firearms or other weapons, while on duty and off as required by the Sheriff.

SECTION 2. It is necessary that this Ordinance become immediately effective for the usual daily operation of the County; the preservation of public peace, health, or safety in the County; and any additional reasons set forth in the preamble. Provided that this Ordinance receives the affirmative vote of at least eight members of Council, it shall take effect and be in force immediately upon the earliest occurrence of any of the following: (1) its approval by the County Executive through signature, (2) the expiration of the time during which it may be disapproved by the County Executive under Section 3.10(6) of the Cuyahoga County Charter, or (3) its passage by at least eight members of Council after disapproval pursuant to Section 3.10(7) of the Cuyahoga County Charter. Otherwise, it shall take effect and be in force from and after the earliest period allowed by law.

SECTION 3. It is found and determined that all formal actions of this Council relating to the adoption of this Ordinance were adopted in an open meeting of the Council, and that all deliberations of this Council and of any of its committees that resulted in such formal action were in meetings open to the public, in compliance with all legal requirements, including Section 121.22 of the Ohio Revised Code.

On a motion by _____, seconded by _____, the foregoing Ordinance was duly enacted.

Yeas:

Nays:

County Council President

Date

County Executive

Date

Clerk of Council

Date

First Reading/Referred to Committee: February 14, 2023

Committee(s) Assigned: Public Safety & Justice Affairs

Journal _____
_____, 20__

County Council of Cuyahoga County, Ohio

Ordinance No. O2023-0005

Sponsored by: Councilmember Kelly Co-sponsored by: Councilmember Gallagher	An Ordinance renumbering Section 202.07 of the Cuyahoga County Code to 204.02 and to clarify the duties of the County Sheriff's Department and the County Sheriff; and declaring the necessity that this Ordinance become immediately effective.
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WHEREAS, the voters of Cuyahoga County, Ohio, overwhelming approved a Charter Amendment to the Cuyahoga County Charter in 2019 regarding the Cuyahoga County Sheriff; and

WHEREAS, the Charter Amendment in 2019 regarding the County Sheriff reflected the desire of the voters of Cuyahoga County to have a more independent Sheriff than had previously existed under the Cuyahoga County Charter; and

WHEREAS, in 2013, County Council passed O2013-0015 enacting Section 202.07 ("Sheriff's Department") of the Cuyahoga County Code, but did not update the language of the Cuyahoga County Code to reflect the amendments set forth in the 2019 Charter amendment; and

WHEREAS, this ordinance is necessary in order to align the language in the Cuyahoga County Code with the County Charter to provide clarity regarding the duties and responsibilities of the Cuyahoga County Sheriff; and

WHEREAS, this Council finds it is necessary that this Ordinance become immediately effective to clarify the duties of the Cuyahoga County Sheriff.

NOW, THEREFORE, BE IT ENACTED BY THE COUNTY COUNCIL OF CUYAHOGA COUNTY, OHIO:

SECTION 1. Section 202.07 of the Cuyahoga Code is hereby renumbered to 204.02 and said section of the Cuyahoga County Code is hereby amended to read as follows (additions are bold and underlined and deletions are stricken):

Section ~~202.07~~204.02: County Sheriff; Sheriff's Department

A. The County Sheriff is hereby appointed to fulfill all duties and obligations required by general law, the County Charter and County Law.

B. The County Sheriff shall issue quarterly reports to the County Executive and County Council on the operation of the Sheriff's Department and shall provide additional information upon request of the Executive or the Council.

~~A.~~ **C.** The Sheriff's Department is hereby established; **under the direction of the County Sheriff. The County Sheriff** and it shall be its own **an** appointing authority pursuant to the relevant provisions of the Cuyahoga County Charter.

1. ~~The Sheriff's Department shall be under the direction of the County Sheriff. The Sheriff's Department and its employees shall aid and assist the County Sheriff in carrying out the powers, duties, and responsibilities that are assigned to the Sheriff by the general law, the County Charter, and by County law.~~

2. ~~With the approval of the County Executive, the~~ **The** Sheriff shall employ and supervise such number of deputies, assistants, and employees as are reasonably necessary to carry out the Department's functions **subject to appropriations in the biennial budget approved by the Council.** ~~All employees assigned to the County Sheriff are hereby assigned to the Sheriff's Department.~~

a) In employing the necessary deputies, assistants, and employees, the County Sheriff shall comply with the County Employment Practices as established under Article IX of the County Charter, including Title 2 of the County Code, as same may be amended from time to time.

~~a)~~ **b)** Nothing in the Cuyahoga County Code is intended to limit the ability of ~~the County Executive and~~ the County Sheriff to abolish positions for the purpose of enhancing the efficiency of operations or for any other reason permitted by general law or County law.

D. The Sheriff shall comply with the County purchasing practices established under Article X of the County Charter, including Title 5 of the County Code, as same may be amended from time to time.

~~B.~~ **E.** The Sheriff's Department shall include, but is not limited to, the following divisions:

1. Division of Civil Court Orders whose responsibility shall be to carry out court orders.
2. Division of Corrections whose responsibility shall be the administration and operation of the Cuyahoga County Corrections Center;
3. Division of Law Enforcement whose responsibility shall be the law enforcement duties of county sheriffs.

4. Division of Protective Services whose responsibility shall be the provision of security services for county offices and buildings where the County Sheriff determines that such services should be provided using County personnel. Protective Services Officers shall be considered County security personnel who are not law enforcement officers. The Sheriff shall determine the training necessary for the certification of Protective Services Officers. Such training shall, at a minimum, include satisfactory completion of programs that have been approved by the Ohio Peace Officer Training Commission designed to qualify persons for positions as security guards.

F. The Sheriff Department's budget shall be submitted as part of the Executive's biennial budget process in accordance with Section 701.01 of the Cuyahoga Code, as same may be amended from time to time. Nothing contained herein shall be constructed to prohibit the Sheriff from transmitting to the Council supplemental budget requests, which shall be reviewed and considered in the budgetary process.

~~E.~~ **G.** Authority to Carry Weapons:

1. Employees of the Sheriff's Department who are authorized to carry weapons pursuant to general law shall comply with all state and federal laws governing certification and re-certification necessary to carry weapons.
2. Where general law does not govern the certification and re-certification of employees to carry weapons, the following provisions shall apply:
 - a. The Sheriff may issue firearms, other intermediate weapons (e.g., pepper spray), and/or hard controls (e.g., handcuffs) to any employees in the Sheriff's Department who are specifically pre-authorized by the Sheriff and are designated in the Department's written policies and procedures. The Sheriff shall have the power to commission employees in the Sheriff's Department to carry firearms if the employee has successfully completed the firearms training and requalification programs that are required by law for Deputy Sheriffs. The Sheriff may permit employees to carry intermediate weapons and hard controls if the employee has successfully completed required training as determined by the Sheriff.
3. The Sheriff shall ensure that the Department's continuum of force policy applies to all employees who carry weapons. All employees who carry weapons shall properly secure firearms or other weapons, while on duty and off as required by the Sheriff.

SECTION 2. It is necessary that this Ordinance become immediately effective for the usual daily operation of the County; the preservation of public peace, health, or safety in the County; and any additional reasons set forth in the preamble. Provided that this Ordinance receives the affirmative vote of at least eight members of Council, it shall

